

EAST MIDLANDS

STRATEGIC MIGRATION PARTNERSHIP

First Draft

BUSINESS PLAN

2014/15

1st Draft 3 April 2014

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1. INTRODUCTION

- 1.1 The last year has seen the East Midlands Strategic Migration Partnership (EMSMP) continue to make progress in a number of key areas.
- 1.2 The five key task groups have continued to deliver results in their key theme areas.
- 1.3 Changes within local government, health and the voluntary sector and the Home Office have continued to highlight the need to facilitate good working relationships, this has been particularly true of the COMPASS Accommodation contracts.
- 1.4 The role of the Strategic Migration Partnership in supporting all partners in the delivery of the COMPASS accommodation contract will continue to be a priority for 2014/15
- 1.5 We will continue to work with the Home Office and the Local Government Association on the delivery of the Strategic Migration Partnership within the current funding arrangement and to achieve a sustainable model beyond 2015.

2. EAST MIDLANDS STRATEGIC MIGRATION PARTNERSHIP

- 2.1 EMSMP covers the counties of Derbyshire, Leicestershire, Lincolnshire, Northamptonshire, Nottinghamshire and Rutland. There are three unitary authorities in the East Midlands: Derby, Leicester and Nottingham.
- 2.2 The Partnership was established in 2000 to co-ordinate activities regarding asylum seekers in the Region/Area. In 2007 the role has progressively expanded to include strategic coordination in respect of all forms of international migration. The focus for the 2014/15 period will be on Asylum and Asylum dispersal. Key regional priorities outlined below will continue to be supported. The lead organisation is East Midlands Councils.
- 2.3 Membership is open to all local authorities, other statutory authorities, voluntary sector organisations and private sector organisations who are involved or have an interest in these activities.
- 2.4 EMSMP is led by our Board, supported by five task groups; Employment & Skills, Health, No Recourse to Public Funds, Asylum Support/Housing and Unaccompanied Asylum Seeking Children (UASC). In addition, an anti-trafficking partnership was established in January 2014. Other thematic and geographical sub-groups and workshops will be established by the EMSMP Board as required.

Our Executive:

Cllr Paul Kenny, Boston Borough Council (Chair)
Cllr Geoff Stevens, Derbyshire Dales District Council
Cllr Jewel Miah, Charnwood Borough Council
Cllr Peter Robinson, Lincolnshire County Council

Our Stakeholder Group - open to all member/participating organisations - is kept regularly briefed on activities.

EMSMP meets quarterly with the EMC Community Cohesion Subgroup, meeting approximately two weeks prior to that to discuss any issues and agenda items for the forthcoming EMSMP Board meeting.

- 2.5 EMSMP is supported by a small officer team of two headed by Sarah Short, EMSMP's Lead Officer and supported by East Midlands Councils Corporate Services.

3. THE EAST MIDLANDS

- 3.1. The East Midlands covers the counties of Nottinghamshire, Lincolnshire, Rutland, Northamptonshire, Derbyshire, and Leicestershire and the cities of Nottingham, Lincoln, Derby, Leicester and the county town of Northampton. With a population of just over 4.5 million the East Midlands is more than 90 per cent rural. The region contains thriving multicultural cities as well as lush rural landscapes and a varied coastline. Nearly 27% of the population live in towns and villages of less than 10,000 people, making the East Midlands one of the more rural regions in England.
- 3.2. The East Midlands currently provides accommodation for approximately **tb**% of the national dispersed population of asylum seekers, and supports approximately **tb**% of those unsuccessful asylum seekers currently supported on S4 support. (Figures as at **tb**) These figures represent a significant increase in percentage terms since **tb**
- 3.3. The main cluster areas to which asylum seekers are dispersed in our region are Derby, Leicester and Nottingham.
- 3.4. We believe there are in the East Midlands, currently
- 1576 asylum seekers supported under Section 95 who are receiving support and accommodation while asylum application is considered(March 2014)
 - 364 people supported under Section 4 arrangements which apply to failed asylum seekers receiving support whilst appeals are considered. (March 2014)
 - 124 people receiving subsistence only (no accommodation) support from the Home Office (March 2014)
 - Numbers of unsupported asylum seekers in the region are unknown.
- 3.5 In 2013 there were 34597 National Insurance number registrations for overseas nationals in the East Midlands.

4. OUR OVERALL AIM

"To provide a regional advisory, development and consultation function for member organisations from the statutory, voluntary, community and private sectors - for the co-ordination and provision of advice, support and services for migrants."

5. OUR PARTNERS & PARTICIPANTS

5.1 We recognise that the Partnership cannot exist and attempt to achieve its aims in isolation, and must work with the full range of member organisations and others already actively engaged with us.

5.2 Our key partners at the moment represented on the Executive and standing sub-groups are:

Local Authorities	Home Office	Public Health	Police
EMC	Jobcentre Plus	NNRF	Red Cross
TUC	One East Midlands	G4S	BEGIN
Asylum Help	Refugee Action		

Others, including service users, attend our general stakeholder forum, ad-hoc and occasional sub-groups, workshops etc.

5.3 We equally recognise that the engagement of other agencies would benefit them and us, and will work constructively during 2014/15 to encourage such participation.

6. THE FRAMEWORK FOR OUR ACTIVITY

Statutory Framework

- National Assistance Act 1948
- NHS & Community Care Act 1990
- Immigration & Asylum Act 1996
- Nationality & Asylum Act 2002
- Asylum & immigration (Treatment of Claimants etc) Act 2004 etc
- Children Act 1989
- Housing Act 1985
- Homelessness Act 2002 (Parts 6 and 7)
- Immigration & Asylum Act 1999
- Housing Act 1996

7. THE SIZE OF OUR BUSINESS

- 7.1 We believe there are in the East Midlands, currently
- 1576 asylum seekers supported under Section 95 who are receiving support and accommodation while asylum application is considered(March 2014)This represents a 40.72% increase from 2013 and is more than double the percentage increase from March 2012- March 2013.
 - 364 people supported under Section 4 arrangements which apply to failed asylum seekers receiving support whilst appeals are considered. (March 2014) Increase of 13.75% from 2013
 - 124 people receiving subsistence only (no accommodation) support from UKBA (March 2014)Increase of 53.1% from 2013

7.2 We will continue to work to improve the quality of these statistics and other information to support strategic planning during 2014/15.

8. 2013/14 - OUR AIMS, & ANTICIPATED OUTPUTS

8.1 The Draft Enabling Grant agreement 2014/15 refers to:

The Authority shall agree business priorities and activities with the SMP which reflect the:

- (a) Home Office's strategic priorities for asylum dispersal and casework that inform business planning that wider bodies can support,
- (b) Cross-government priorities that are relevant to asylum and refugees,
- (c) Requirement to ensure close links with all corporate partners, and
- (d) Other issues prevalent in that area that correlate with the objectives of the SMP.

8.2 A request has been made to the Home Office to view the Home Office's priorities for asylum dispersal and casework. Additionally, the EMSMP believe that the objectives agreed by Strategic Migration Partnership Managers in April 2013 remain valid in supporting the Home Office in b)-d) above.

The key areas identified in April 2013 are highlighted below:

- i Local Authorities and statutory sector understand the rights, entitlements and responsibilities of migrants within their areas and are able to respond effectively
- ii There is a political and strategic oversight to migration issues from local government across the UK
- iii The United Kingdom is a hostile environment to the perpetrators of immigration crimes, and to those who seek to exploit migrants
- iv Migration is managed across the UK through effective cross-sector partnerships and structures from local to national level
- v Migration policy is increasingly evidence based reflecting the particular needs of local authorities and communities throughout the UK
- vi Asylum dispersal is effectively planned, implemented and resourced with effective partnerships in place across the UK
- vii Migrants are better integrated into local communities

Consultation on the draft Enabling Grant is ongoing and it is anticipated that an agreed set of priorities will be available by 30th April 2014.

8.2 Whilst the focus of the enabling grant agreement is on asylum and asylum dispersal East Midlands Councils aim to continue to consolidate the work of EMSMP as the lead body on all aspects of international migration across the East Midlands.

8.6 In order to deliver the core objectives of the enabling function outlined in the Enabling Grant Agreement (EGA), the EMSMP team will undertake a number of key work objectives. As part of the enabling grant arrangements our key objectives for

the year will work to support the key aims of the Home Office. (These are detailed in Appendix B)

9. OUR FINANCES

- 9.1 EMSMP will continue to be funded by the Home Office Enabling Grant and additional projects through funding obtained through external sources.
- 9.2 As in previous years the EMSMP will continue to seek additional funding for specific elements of work from external sources.
- 9.3 A financial summary is attached at Appendix C.

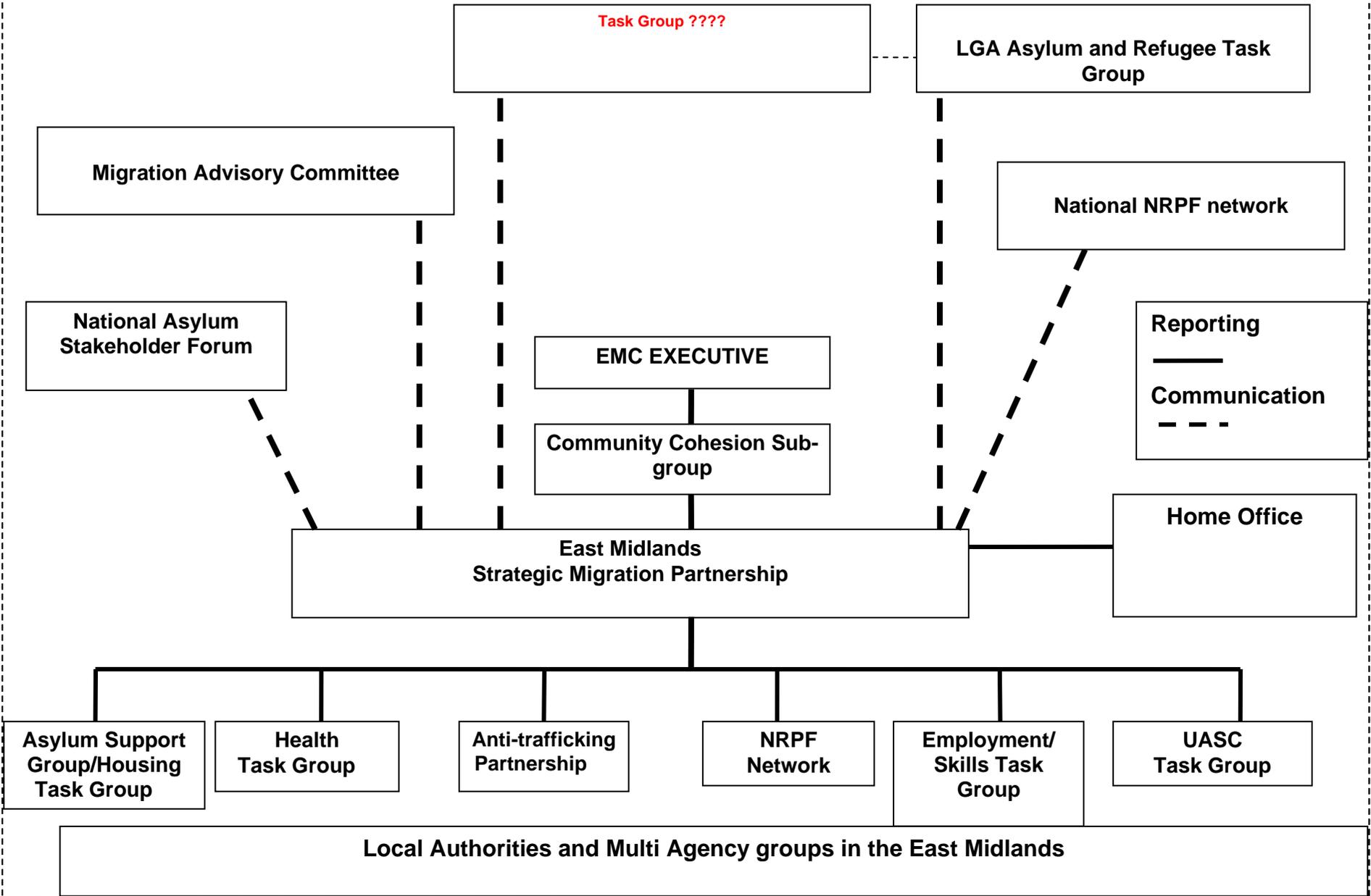
10. OUR STRUCTURE

See Appendix A

11. LOOKING FORWARD 2014/15 and beyond

- 11.1 Reviewing performance to inform future planning.
- 11.2 Continuing to lobby for the continuation of the Strategic Migration Partnerships beyond 2014/15.
- 11.3 Development of a partnership response to emerging national trends and strategic priorities.
- 11.4 Developing shared objectives and priorities amongst stakeholders and promoting local and regional interests to Government
- 11.5 Building and maintaining the network of relationships that EMSMP will need to remain effective in light of change and future developments.
- 11.6 Maintaining effective working relationship with the Home Office (including UKVI), and other Government Departments (DCLG, DoH, DWP, DfE, BIS)

APPENDIX A



APPENDIX B

Strategic Objective 1 To provide regional strategic leadership, advisory and coordination functions for migration in order to deliver the requirements of the enabling role. (Sch 1 para 1.7 of the Enabling Grant)

Outcomes	Actions	Target/KPI Indicator	Lead	Timescale	Status
EMSMP functioning effectively and delivering the requirements of the enabling role	EMC Community Cohesion Sub Group meetings to be scheduled 3/4 weeks before EMSMP – papers to be circulated at least one week in advance.	4 x Community Cohesion Sub group and 4 X EMSMP meeting held	Partnership Lead Officer	Quarterly	
Effective performance management systems and reporting mechanisms in place	Annual report for 2013/14 to be submitted to Home Office	Final report completed & submitted by 30 June 2014	Partnership Lead Officer	1 st quarter	
	Audited accounts identifying expenditure on which Grant was spent for 2013/14 to be submitted to Home Office before submission deadline	Audited accounts completed and submitted by 30 June 2014	Partnership Lead Officer	1 st quarter	
	Half yearly report submitted to Home Office	Report completed and submitted by 31 st October 2014	Partnership Lead Officer	3 rd quarter	
	Annual Business Plan	Annual Business Plan	Partnership Lead	3 rd quarter	

	developed as primary EMSMP operational document for 2014/15	submitted to HOME OFFICE by 16 April 2014	Officer		
	Exit strategy for partnership developed if required.	Exit strategy developed by 30 June as required in the enabling grant	Partnership Lead Officer	1 st quarter	
To work with service users in order to achieve EMSMP current objectives	To work collaboratively with partners and Home Office to facilitate the attainment of Home Office objectives	Home Office objectives published and broadly supported by the partnership	Partnership Lead Officer	1st quarter	
Policy formulation supported by information and advice provided by EMSMP	Partnership Chair to attend LGA Task group meetings	2 X meetings attended	Partnership Chair & Lead Officer	On going as per meeting schedule	
	EMSMP representative attends National Migration Group	4 x meeting attended	Nominated SMP lead	As per meeting schedule if these are reinvigorated	
	EMSMP officers attend meetings with regional counterparts	4 x meetings	Partnership Lead Officer	Quarterly	
	Relevant national bulletins, policy reports and information updates communicated to EMSMP stakeholders	Relevant information distributed via EMSMP email networks	Partnership Lead Officer	Ongoing	
		Relevant information displayed on EMC website	Partnership Lead Officer	Ongoing	
Effective communication and information sharing between EMSMP stakeholders	Update information on EMC website	Update to EMC website	EMC Officer	As appropriate	
To explore additional funding opportunities to support specific projects	Funding opportunities are considered and where appropriate	Additional funding secured as required	EMC lead officer	Ongoing	

	bids are made				
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Strategic Objective 2

To facilitate of local and regional consultations that support a functioning and sustainable national Government asylum dispersal policy and local area agreements (known as „cluster areas“). This will involve inter-agency constant monitoring and review of procedures for delivering dispersal and agreeing asylum accommodation (COMPASS) procurement outcomes. (Sch1 Para 1.8)

Outcomes	Actions	Target/KPI Indicator	Lead	Timescale	Status
Effective and consistent provision of services to asylum seekers, unsuccessful asylum seekers and refugees in all major cluster sites delivered through effective multi-agency partnership working	Partnership Officers attend multi-agency and new arrivals meetings in Leicester, Nottingham and Derby	4 X MAF meetings attended over a year	EMC Officers	Quarterly	
	Develop effective relationships with police and police and crime commissioners across the East Midlands	Police representative to attend EMSMP Board meeting Produce briefing for police and crime commissioners on migration	EMC Officers	Quarterly 2 nd quarter	
	Update reports produced for MAFs	Quarterly following EMSMP meetings	EMC Officers	Quarterly	
Service provision and delivery influenced by accurate information regarding the numbers and needs of asylum seekers, unsuccessful asylum seekers and refugees in the East Midlands	Collect and distribute accurate information regarding the number of asylum seekers, unsuccessful asylum seekers and new refugees in the East Midlands	Information included in quarterly Partnership Meeting Papers and published as appropriate	EMC Officer	Quarterly	

	Co-ordinate thematic needs mapping exercises, in partnership with other key organisations, as identified by EMSMP	Needs mapping exercises completed	EMC Officer	In response to demand	
	Continued joint working with partner agencies data available				
Co-ordinated channels of communication with Home Office	To develop stakeholder mapping and forward look from Home Office	Sub-regional groups are supported appropriately	Home Office		
A fair process of dispersal of asylum seekers should be maintained in the East Midlands which do not place additional burdens on local services.	A multi agency meeting regarding cluster limits to take place to consider impact and risk of any changes to existing limits and areas.	Dedicated meeting on cluster areas takes place with Home Office, COMPASS provider and key personnel from LAs			

Strategic Objective 3

To organise mechanisms (meetings/processes) for planning asylum dispersal with the Authority and its COMPASS housing providers in a manner to offer transparency and understanding of other Government services that asylum seekers and refugees are entitled to access. (Sch1 Para 1.8)

Outcomes	Actions	Target/KPI Indicator	Lead	Timescale	Status
Effective and consistent provision of services to asylum seekers, unsuccessful asylum seekers and refugees in all major cluster sites delivered through effective multi-agency	Partnership Officers attend multi-agency and new arrivals meetings in Leicester, Nottingham and Derby	4 X MAF meetings attended over a year	EMC Officers	Quarterly	

partnership working					
Promote the returns process across the East Midlands	To engage with agencies supporting migrants in the returns process To work collaboratively with the Home Office on returns processes	Promotion of projects assisting return and providing information on returns to partnership members	Lead Officer/Refugee Action	4 x year	
Health information is gathered to support Joint Strategic Needs Assessment process and understanding health needs of migrant populations and shaping services appropriately.	Migrant health profiles for county areas are developed and disseminated	Health profiles produced.	Health task group	2 nd quarter	
Health and migration web toolkit	To promote web toolkit supporting professionals working with health needs of migrants including asylum seekers	Toolkit for practitioners updated and promoted	EMSMP Health task group	Ongoing	

Strategic Objective 4

To facilitate strong inter-agency collaboration (local, national government and COMPASS providers) on planning services for asylum seekers at regional and local level to include support for asylum dispersal and accommodation procurement. (Sch1 Para 1.8)

Outcomes	Actions	Target/KPI Indicator	Lead	Timescale	Status
Effective and consistent provision of services to asylum seekers, unsuccessful asylum seekers and refugees in all major cluster sites delivered through effective multi-agency	Partnership Officers attend multi-agency and new arrivals meetings in Leicester, Nottingham and Derby	4 X MAF meetings attended over a year	EMC Officers	Quarterly	

partnership working					
Co-ordinated cross sector approach to the support of unaccompanied asylum seeking children	UASC task group meetings scheduled each quarter	4 X UASC task groups	UASC task group Chair	Quarterly	
Task groups support the facilitation of the migration agenda in the East Midlands	Task groups report to EMSMP on progress of key themes	Task groups report to EMSMP	Task groups	Quarterly	
To review the role and membership of task groups	To review role of current task groups to ensure they continue to meet the needs of partner organisations and to introduce a programme of learning and development as part of the task group approach.	Task groups reviewed and programme of learning and development in place	EMC lead officer	2 nd quarter	
The COMPASS contracts are implemented smoothly	Provide a scrutiny mechanism through the EMSMP Board and asylum support group for the COMPASS contract Develop effective, universally understood and operated	Asylum Support Group acts as a Stakeholder board and appropriate secretariat support provided; key partners engage with the group; positive and meaningful dialogue takes place and has an impact on service delivery. Communication channels are publicised and understood.	EMC officers, EMSMP Board and Asylum Support Group EMSMP and Home Office	1 st Quarter 1 st quarter	

	communication channels in respect of COMPASS delivery Review current cluster limits with Home Office and local authorities	Mechanisms for raising concerns about service delivery from partners are developed and subject to performance monitoring Dispersal policy is developed with the needs of service providers and users in mind	EMSMP and Home Office	1 st quarter	
CAGS and CASAS transition takes place smoothly	New provider participates in discussions regarding needs of asylum seekers in the East Midlands	Asylum Help are invited to SMP Board and Asylum Support Group and local multi agency and new arrivals groups.	Lead Officer	1 st quarter	

Strategic Objective 5

To advise on changes in any procedures necessary to support the Authority's management and improvement of the asylum system. It is for Ministers to approve any recommendation to amend dispersal areas. (Sch1 Para 1.8)

Outcomes	Actions	Target/KPI Indicator	Lead	Timescale	Status
To support sub regional initiatives through multi-agency working	To support/attend events/conferences and provide reports on the same to EMSMP	Reports to EMSMP	EMC Lead Officer	As appropriate	
A cross-regional approach to No Recourse to Public Funds	To develop common approaches and protocols to No Recourse to Public Funds including Appeal Rights	2013 Research Report recommendations implemented.	NRPF Network	Ongoing	.

	<p>Exhausted, Newcastle Judgement and legal aid cases</p> <p>Support the roll out of NRPF Connect within the region</p> <p>To continue to lobby central government for “new burdens” funding to support cost shifts from central to local government.</p>	<p>Further local authorities in the East Midlands sign up to join NRPF Connect</p> <p>Lobbying conducted through EMSSMP Board, East Midlands Councils and LGA</p>	<p>Home Office/national NRPF network</p> <p>Lead Officer</p>	<p>Ongoing</p> <p>1st quarter</p>	
Resources and service provision meets the needs of migrants	Gaps in resources and service provision identified by MAFs are fed into EMSMP and potential solutions developed	Identified issues fed into the relevant task groups and to the Partnership Board for incorporation into future business planning as required	EMSMP	As appropriate	
Improved awareness of migrants and migration issues amongst local authorities and other relevant organisations involved in migrant issues	<p>Collaboration with academic colleagues to evidence the wider economic, social and cultural impacts of migration</p> <p>Supporting local authorities to respond to consultations (e.g. on skills shortage lists)</p> <p>Working with local partners and Home Office to ensure local</p>	<p>All partners have a better understanding of how populations are constituted and are able to respond accordingly</p> <p>Working with individual local authorities on areas of</p>	<p>EMC Officer</p> <p>EMC Officer</p>	<p>2nd quarter</p> <p>As required</p>	

	needs and flexibilities To include issues relevant to migrant housing and employment in CPD programmes for environmental health officers	specific interest/concern CPD event for environmental health officers to be included in next five pack plus one programme.	EMC Officer/CIH steering group	3 rd quarter	
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Strategic Objective 6

Local Authorities and statutory sector understand the rights, entitlements and responsibilities of migrants within their areas and are able to respond effectively

Outcomes	Actions	Target/KPI Indicator	Lead	Timescale	Status
Cross sector approach to legal employment of migrants	To refresh the membership on the Employment and Skills task group	4 x task groups	EMC officer and employment and skills task group	1 st quarter	
	To develop the work of the East Midlands Anti-trafficking partnership in respect of labour and labour providers.	4 x anti-trafficking partnership meetings	Chair and members- anti-trafficking partnership	2 nd quarter	

Effective response to the introduction and implementation of the Immigration Bill	To disseminate information on the implementation of the Immigration Bill across all sectors in respect of appeals, access to health and responsibilities of private landlords.	Information included in fortnightly briefing	Lead Officer	2 nd quarter	
Communication regarding the Changes to entitlements to benefits for EU nationals.	To share information regarding changes to entitlements.	Information included within fortnightly briefing. Impact of changes reported through meetings eg NRPF network.	Lead officer	2 nd quarter	

Strategic Objective 7

There is a political and strategic oversight to migration issues from local government across the UK; Migration policy is increasingly evidence based reflecting the particular needs of local authorities and communities throughout the UK

Outcomes	Actions	Target/KPI Indicator	Lead	Timescale	Status
To gather regional data and monitor migration impacts and trends, raising awareness of issues, risks and opportunities with regional partners in order to inform the development and implementation of local and national migration policy	To develop a better understanding of migration at a local level including the production of an East Midlands wide report to: <ul style="list-style-type: none"> • Inform consideration on the impact of migration on the region. <ul style="list-style-type: none"> ▪ Highlight where local councils are effectively responding. 	Member briefing event on 19 th June, briefing for Leaders and APPG on migration 9 th June, presentation at East Midlands Councils AGM 11 th July	Chair of EMSMP, Lead Officer, Executive Director EMC	2 nd quarter	

	<ul style="list-style-type: none"> Advise/lobby regional and national bodies, including DCLG and the Home Office on behalf of EMC membership. 				
Relevant EMSMP stakeholders participate and respond accordingly to future Home Office and other central government consultation exercises	Information provided to EMSMP stakeholders, views sought and position papers produced	Responses submitted to relevant agency on time	Partnership Lead Officer	As appropriate	

Strategic Objective 8

The United Kingdom is a hostile environment to the perpetrators of immigration crimes, and to those who seek to exploit migrants

Outcomes	Actions	Target/KPI Indicator	Lead	Timescale	Status
Development of an anti trafficking partnership	Collaborative approach to trafficking and response to the Modern Slavery Bill.	Anti trafficking partnership is established.	Partnership Lead Officer		
	Joint working to explore funding streams to support further work on modern slavery	Joint working across statutory and voluntary sector to explore additional funding streams to support anti trafficking agenda	Partnership Lead Officer		

Strategic Objective 9

Migrants are better integrated into local communities

Outcomes	Actions	Target/KPI Indicator	Lead	Timescale	Status
A better understanding of ESOL provision in the East Midlands in order to address gaps in provision.	A mapping exercise of ESOL provision in the East Midlands is conducted.	Mapping exercise complete	Lead Officer		

Strategic Objective 10 To promote community safety and cohesion through a multi-agency approach.

Outcomes	Actions	Target/KPI Indicator	Lead	Timescale	Status
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<p>Improved awareness of migrants and migration issues amongst local authorities and other relevant organisations involved in migrant issues</p>	<p>Collaboration with academic colleagues to evidence the wider economic, social and cultural impacts of migration</p> <p>Supporting local authorities to respond to consultations (e.g. on skills shortage lists)</p> <p>Working with local partners and Home Office to ensure local needs and flexibilities</p>	<p>All partners have a better understanding of how populations are constituted and are able to respond accordingly</p> <p>Working with individual local authorities on areas of specific interest/concern. Past examples have included removal of transitional arrangements and work with Roma communities</p>	<p>EMC Officer</p> <p>EMC Officer</p>		
<p>EMSMP employees to keep at the forefront on all migrant issues</p>	<p>Organise training for EMSMP employees</p>	<p>To continuously improve service delivery to EMSMP</p>	<p>EMC</p>	<p>As appropriate</p>	

APPENDIX C

Detailed Financial Information

Income		Expenditure	
Detail	Amount £	Detail	Amount £
<i>Balance b/f</i>			
HOME OFFICE Enabling Grant		Salaries & On-Costs	
Membership Fees		Travelling & Subsistence	
Project funding		Office Rent/Running Costs	
Other [detail]		Telephone	
Other [detail]		Postage	
Other [detail]		Conferences & Seminars	
Other [detail]			
		Research	
		Other [detail]	
		<i>Balance c/f</i>	
TOTAL		TOTAL	